



ENVIRONMENTAL & REGULATORY SERVICES DIVISION
PECFA BUREAU
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<http://www.commerce.state.wi.us>
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Jim Doyle, Governor
Cory L. Nettles, Secretary

Wisconsin Department of Commerce Bureau of PECFA

Bid Document

SECTION 1 - Scope of Work:

The Bureau of PECFA is seeking competitive bids to perform remedial action services on a petroleum release from a regulated petroleum product storage tank system. This bid is through closure. The site upon which bids are being solicited is:

Bid Round Number: 25
Comm Number: 54729-2550-02-B
BRRTS Number: 02-09-213903
Site Name: Chieftain Oil Co
Site Address: 2 N Bridge Chippewa Falls WI

Project Manager: Patrick Collins
Project Manager address: 990 Hillcrest St Baldwin WI 54002
Project Manager phone: 715-684-2914
Project Manager e-mail address patrick.collins@dnr.state.wi.us

Bid Announcement Date	4/7/03
Questions or requests for information must be submitted in writing and received by:	4/21/03 4:00 PM
Responses to the questions will be posted (and if requested, sent in writing) by:	5/9/03
Bid End Date and Time:	5/23/03 by Noon

The case file including report(s) and other pertinent information upon which bids are being sought, and the qualified bid response, when determined, are available for inspection at:

Department of Natural Resources, 990 Hillcrest St, Baldwin WI

Please contact the project manager listed above for an appointment.

Copies of report(s) and other pertinent information may be available for purchase at the location listed below. If pertinent information is not available, please contact the project manager

Quality Quick Print, 1213 Menomonie St, Eau Claire WI 54703

Phone: 715-836-0049

Fax: 715-836-7704

SECTION 2 – Site-Specific Bid Specification Requirements:

A) Project Manager Comments

1) General Comments:

The following documents from Key Engineering Group, Ltd. provide site information, site investigation data and subsequent groundwater sampling information:

June 30, 1999, Site Investigation Work Plan, Key Engineering
December 19, 2000, Site Investigation Report, Key Engineering
August 12, 2002, Quarterly Status Report, Key Engineering
November 27, 2002,. Quarterly Status Report, Key Engineering

The Former Chieftain Oil Company site has been utilized as a petroleum bulk storage facility since approximately 1924. Most recently, six above ground storage tanks occupied the site until 1995 when they were removed. Current structures on the site include the concrete saddles, which supported the ASTs, a concrete secondary containment wall, a small metal pump house and a concrete block support shed. The site is zoned as central business, which is considered non-industrial. The same company that owns the site property owns the land surrounding this property.

According to WDNR records, at least two petroleum discharges have occurred on the site. One in 1984 when approximately 2600 gallons of gasoline was released from a ruptured tank and the other in 1992 when oil was observed on the ground at the site at the loading area, under piping elbows and near a semi-trailer parked near the bulk facility. More information concerning these discharges can be found in the SI work plan documents.

During the course of the site investigation, 19 soil borings were installed with seven of the borings being converted to monitoring wells. Damage to two of wells over time allows only 5 monitoring wells to be available for sampling. Soils encountered during the SI consisted of approximately 10 feet of fill which included sand, cobbles, wood, sawdust, concrete and brick rubble. The native soil below the fill consisted of poorly to well-graded sand and gravel to a depth of 19 feet, the maximum depth of the investigation. The depth to groundwater ranged from 6.5 to 11.5 feet below ground surface. Flow direction is variable, possibly due to effects of the nearby hydroelectric dam on the Chippewa River.

Petroleum contaminated groundwater has been identified on site. Low level VOC detects have also been identified in groundwater samples. Soil with concentrations exceeding both the indicators of residual petroleum product (NR 746 Table 1) and direct contact exposure pathway (NR 746 Table 2) and other established direct contact concentration (lead and PAHs) were also identified during the investigation.

The case file may be reviewed at 990 Hillcrest Street, Baldwin, WI, by contacting Patrick Collins at 715 684-2914, ext. 117.

2) The following Environmental Factor(s) were identified in the Site Investigation Report for this site:

☐ Documented expansion of the plume margin.

- ☐ Verified contaminant concentrations in a private or public potable well that exceeds the preventive action limit established under ch. 160, Stats..
- ☐ Contamination within bedrock or within 1 meter of bedrock.
- ☐ Petroleum product that is not in the dissolved phase is present with a thickness of .01 feet or more, and verified by more than one sampling event.
- ☐ Documented contamination discharges to a surface water or wetland.

3) Minimum Remedial Requirements:

The consultant shall evaluate and implement a remedial strategy to accomplish closure of the contaminated site in accordance with chapters NR 726 or 746, as applicable, and NR 140, Wis. Adm. Code.

Bidder shall provide a detailed narrative describing the remedial strategy, and how the proposed strategy will accomplish, applicable closure criteria. The strategy chosen must be compatible with the existing land use. The narrative must also provide adequate justification for the strategy selected.

A remedial action/source control, which is protective of the groundwater and direct contact pathways, must also be implemented. That source control shall address the soils, which exceed NR 746 Table 1 and/or Table 2 values. Groundwater monitoring to demonstrate remediation by natural attenuation shall also be implemented.

If excavation is chosen as the source control method, then a sufficient number of post-excavation confirmation samples must be collected to document residual soil contaminant concentrations. Post-excavation soil samples must be analyzed for petroleum volatile organic compounds (PVOC's), polyaromatic hydrocarbons (PAH's) and naphthalene. In addition, the bid response shall include the volume or mass of soil to be removed or treated in situ and a description or drawing depicting the depth and area of the excavation or treatment zone. Any monitoring wells removed during a source control action must be replaced.

A groundwater monitoring program shall be implemented to demonstrate plume reduction/stabilization if the proposed remedial actions are long term efforts. A compliant bid will include a detailed groundwater monitoring schedule to monitor the progress of the remedial action(s) being implemented. Monitoring shall be frequent enough to evaluate whether the strategy is having a positive effect on source control and/or mass reduction.

Within three months of completion of the remedial action, groundwater monitoring shall begin to assess the feasibility of natural attenuation. Sufficient groundwater sampling shall be conducted to show decreasing or stable contaminant concentrations in the groundwater and must be consistent with the statistical analysis required in s. NR 746.07(4)(c), Wis. Adm. Code. Groundwater monitoring shall be conducted until the monitoring data demonstrates that the site is eligible for closure. The Department may reduce the number of sample rounds needed if warranted. At a minimum, monitoring shall include analyses for PVOCs, PAHs, naphthalene, and appropriate field and laboratory natural attenuation parameters. Water table elevations shall be obtained from all wells during each sample event. The monitoring wells shall also be sampled annually for VOCs.

Two monitoring wells shall also be installed to replace the two that have been damaged or destroyed. One of the new wells shall be installed near the location of MW-3 and the second well shall be installed near the center of the containment structure. This location will provide a more representative samples from an area which is likely to have been most impacted by petroleum.

If an expanding plume is determined to exist after source control, additional remedial actions will be necessary to address those factors.

A report documenting the source control action shall be submitted following completion of that action. Subsequent progress reporting shall be performed in accordance with s. NR 724.13(3), Wis. Adm. Code, using Form 4400-194, on an annual basis.

B) Bidder's Strategy for Remedial Action

- 1) Identify the remedial strategy for closure.
- 2) Specifically describe what element of your proposed strategy will address the environmental factors/risk factors listed above. Also describe how, when, and why it will address them.
- 3) Provide a detailed description of the work to be performed. The description shall provide sufficient detail to establish that the proposed strategy will be successful in achieving closure identified above.
 - a) The detailed description may include, but is not limited to the following:
 - Technologies
 - Estimated years of operation
 - Estimated tons of soil
 - Approximate geometry/depth of excavation
 - Reporting details
 - Estimated years of monitoring
 - Frequency of sampling/number of wells/parameters
- 4) Specifically describe how you will address off-site contamination, if applicable.
- 5) Specifically describe how you will address any direct contact hazards, if applicable.

SECTION 3 - Conditions of Bid:

The successful bidder will be the entity that complies with all provisions of the bid specification and provides the lowest total cost, excluding interest and claim preparation costs, for the site-specific bid specification requirements described in Section 2. PECFA funding under s. 101.143, Stats., will terminate when the responsible agency determines that institutional controls and notices, if utilized, would achieve a closed remedial status. PECFA funding will terminate regardless of whether the responsible party or other properties accept an institutional control and notices as required under §NR 726 Wis. Admin. Code. In preparing the bid, the bidder must assume compliance with all applicable codes, including but not limited to §Comm 46, §Comm 47, and §NR 700 Wis. Admin. Codes.

The successful bidder will be determined based upon conformance to and competitiveness under the bid protocol. The first determination will be whether the bidder has complied with all provisions of the bid. These bids will be considered responsive. From the responsive bids, the lowest total cost bid with an approvable approach to closure will be determined. Claim preparation costs will not be a part of the cost cap established by this bid. These costs (\$500 maximum per claim submittal) are still eligible for PECFA reimbursement and Commerce encourages timely claim submittals at appropriate milestones. Therefore, bidding consultants should not include claim preparation costs in their bid responses.

The successful bid will be available to be viewed at the location identified in Section 1. If two or more bidders tie in the cost comparison, the bid with the lowest consulting cost will be used as the tiebreaker. All bid documents must be signed and sealed by a Professional Engineer, Professional Geologist, Hydrologist or Soil Scientist licensed by the State of Wisconsin Department of Regulation and Licensing.

The Department reserves the right to reject any and all bids that meet any of the following conditions:

- The Department believes the remedial strategy is not appropriate to a specific geologic setting.
- From the standpoint of program operations or regulatory responsibility, the Department determines it is in the best interest of the program to not accept any or all bids.

Any proposed technology or methods used in the remediation must be allowed for use in the State of Wisconsin and approvable by the Department with jurisdiction (Natural Resources or Commerce).

The name of the successful bidder, bid amount, proposed outcome and supporting documentation will be provided to the site claimant along with instructions to inform the PECFA program in writing of their intent to either:

- Use the lowest identified bidder or
- Use another service provider.

In either case, PECFA reimbursement is capped at the dollar amount of the successful bid.

A successful bid does not mean or guarantee that all costs in a resultant claim are eligible, reasonable, necessary or reimbursable under the PECFA program.

If a bidder fails to comply with a bid provision the bid response will be determined to be non-responsive. If the bid response is responsive, but not the lowest cost service provider with an appropriate approach, it will be determined to be “non-successful.” Non-responsive and non-successful bidders will not be individually informed of their failure to achieve compliance with the bid specifications or to be the lowest bidder.

The successful bidder may be required to provide input to, and attend a meeting with the PECFA program and the claimant to explain the bid and the remedial approach.

Appeals, by bidders, of decisions regarding complying bids or costs are not allowed, as they do not constitute claimant reimbursement decisions under the PECFA program.

In compliance with this invitation to bid and subject to all conditions thereof, the signatory agrees to the following:

- If the signatory's bid is determined to be successful, the signatory must, within 15 days of the Department's notification, contact the claimant and confirm that they will provide the remedial services at the cost described within the Bid Response.
- That for a period of 90 days, starting with the Department's notification to the claimant, the signatory will hold firm their commitment to provide the remedial services and prices set forth in the Bid Response.

Failure to abide with the conditions stated above may result in exclusion from future PECFA Public Bidding events.

Questions, answers and interpretations will be considered an amendment of this solicitation. All answers and interpretations shall be in writing from the Program Manager identified in Section 1 of this solicitation. Neither the program nor the Department shall be legally bound by any amendments or interpretations that are not in writing. Bidders are not to contact other personnel located within the Department of Commerce/Bureau of PECFA concerning the site or the bid solicitation between the Bid Announcement Date and Bid Ending Date. After the date by which questions must be submitted by, identified in Section 1, no further questions will be addressed.

A written response will be provided at: <http://www.commerce.state.wi.us/ER/ER-PECFA-SiteBidding.html> (and mailed to all requesters of the bid package who are not able to access the web site, and who therefore request written correspondence from the program contact).

SECTION 4 - Closure Specifications – If Applicable:

A bid submitted must provide the total cost, excluding interest but including all closure costs, for the remediation up to approval as a closed remedial action status identified below:

Unrestricted Closure
Closure with a NR 140 exemption
Closure with GIS Registry*
Closure with deed notice*
Closure with deed restriction*
Closure with NR 720.19 soil standards

Performance based NR 720.19 closure
Closure with site-specific conditions
Closure under NR 726.07
Closure under Comm 46/NR 746
Mass reduction

** **Note:** PECFA funding under s. 101.143, Stats., will terminate when the responsible agency determines that institutional controls and notices, if utilized, would achieve a closed remedial status. PECFA funding will terminate regardless of whether the responsible party or other properties accept an institutional controls and notices as required under NR 726. PECFA eligible costs may include all closure costs, up to approval as a closed remedial action (i.e. monitoring well abandonment) that are otherwise eligible for reimbursement.*

If the PECFA maximum award for the site/occurrence is not believed to be adequate to remediate the site/occurrence to a closed or no further remedial action status, that belief must be specifically noted in the bid and the remedial effort that will be achieved by the bid amount. For the purpose of the competitive bid the contaminant mass is determined to be: **Not Applicable**. The basis for specifying the progress shall be contaminant

mass reduction and be based upon the mass reduction at the following points on the site:

Not Applicable

If the site is reasonably expected to exceed its cap under the PECFA program, bidders may propose mass reduction, the lowest bidder will be determined on the basis of a cost per mass reduction ratio. If some bidders propose mass reduction and others propose costs to bring the site to a closed remedial action or no further action status, selection will be from those bidders proposing a closed or no further action result.

SECTION 5 - Instructions to Bidders:

By submission of a bid, bidder agrees that during the period following issuance of this solicitation and prior to notification of successful bidder, bidders shall not discuss the bid or bid process except with the program contact designated in this solicitation. Bidders shall not discuss or attempt to negotiate with the claimant, other potential bidders or program staff any aspects of the bid without prior approval of the Project Manager specified. Infractions will result in rejection of the violator's bid and may also result in disqualification of the individual to provide bids and a formal complaint being lodged with the Department of Regulation and Licensing.

The bid submitted shall address all the site specific bid specification requirements identified in Section 2. The bid shall support in detail the strategy to achieve the closed or no further remedial action status, or remedial mass reduction goal if applicable. A full remedial action plan is not required as part of the bid submittal. A full remedial action plan may be requested by the program.

If access to the site is necessary for the preparation of a bid, access shall be arranged through the Project Manager. If the Project Manager is not able to arrange site access, this fact will not delay the bid process or negate the comparison and potential selection from among the bids that are submitted. All costs associated with a site visit or preparation of a bid will be the responsibility of the bidder.

The Bid Process must conform to the following:

1. If applicable, the closed remedial or no further action status to be achieved must be stated using the options available from the list provided in Section 4.
2. Indicate in the Bid Response a contaminant mass reduction proposal if the PECFA maximum award is not believed to be adequate to remediate the site/occurrence.
3. The Bid Response shall address all the site specific bid specification requirements identified in Section 2 and shall support in sufficient detail and succinctly the remedial strategy.
4. The total cost (in dollars) to accomplish the stated remedial goal, including all fees, reporting cost, pre and post closure costs and costs for establishing restrictions or institutional controls but, excluding claim preparation costs, interest, and investigation costs.
5. The costs specified in #4 shall separately identify consulting (non-commodity) costs.
6. The submittal must include an original and two (2) copies of the Bid Response documents signed and sealed by a Professional Engineer, Professional Geologist, Hydrologist or Soil Scientist licensed by the State of Wisconsin. Include the appropriate registration number of the professional license.
7. Bids can not be "faxed" directly to the program. Documents received by fax will not be accepted or considered.
8. Bids, amendments thereto or withdrawal requests must be received by the time advertised for bid opening. It is the bidder's sole responsibility to insure that these documents are received by the contact at the time indicated in this solicitation document.
9. All specifications or descriptive papers provided with the bid submission must include the bidder's telephone number and Commerce number thereon. Identify the name of the consulting firm on the 1st Page of the Bid Response.
10. The Commerce Number must be on the outside of the envelope in which the bid is submitted. The Department assumes no responsibility for unmarked or improperly marked envelopes. All envelopes received showing a bid number will be placed directly under locked security until the date and time of opening. Include only one Bid Response (an original and two (2) copies) per envelope.
11. Correction of errors on the bid form: All prices and notations shall be printed in ink, typewritten or computer printed. Errors shall be crossed out, corrections entered and initialed by the person signing the bid. Erasures or use of correction fluid will be cause for rejection. No bid shall be altered or amended after the time specified for the bid end date.
12. Bidders are not to contact other personnel located within the Department of Commerce/Bureau of PECFA concerning the site or the bid solicitation between the Bid Announcement Date and Bid Ending Date.
13. Any proposed technology or methods used in the remediation must be allowed for use in the State of Wisconsin and approvable by the Department with jurisdiction (Natural Resources or Commerce).

14. From the standpoint of program operations or regulatory responsibility, the Department determines it is in the best interest of the program to not accept any or all bids.
15. If bidders consider the bid response to be proprietary information and exempt from disclosure, each part of the Bid Response must clearly marked *CONFIDENTIAL*. If any part is designated as confidential, there must be attached to that part an explanation of how the information is proprietary. The Department reserves the right to determine whether this information should be exempt from disclosure and no legal action may be brought against the State, Department or its agents for its determination in this regard.
16. The Bid Response must be appropriate to the site geologic setting.
17. Ambiguous bids, which are uncertain as to cost, time or compliance with this solicitation, will be rejected.
18. The Department reserves the right to reject any and all bids, and/or to cancel this solicitation at any time.
19. Each bidder shall fully acquaint itself with conditions relating to the scope and restrictions attending the execution of the work under the conditions of this solicitation. The failure or omission of a bidder to acquaint themselves with existing documented conditions shall in no way relieve any obligation with respect to this bid.
20. All amendments to and interpretations of this solicitation shall be in writing from the Project Manager. Neither the Department nor the program shall be legally bound by any amendment or interpretation that is not in writing.
21. This solicitation is intended to promote competition. If the language, specifications, terms and conditions, or any combination thereof restricts or limits the requirements in this solicitation to a single source, it shall be the responsibility of the interested bidders to notify the program in writing so as to be received five days prior to the opening date. The solicitation may or may not be changed but a review of such notification will be made prior to award.

BID RESPONSE
(1st Page)

Department of Commerce PECFA Program

SITE NAME: Chieftain Oil Co
COMMERCE NUMBER: 54729-2550-02
BRRTS NUMBER: 02-09-213903

Submit Bid To Cathy Voges
Department of Commerce PECFA Program
201 W Washington Ave, Madison WI 53703-2790 or
P.O. Box 8044, Madison WI 53708-8044

Bidder Company: _____
Bidder Address: _____

Telephone () - _____
Number: _____
Fax Number: () - _____
e-mail Address: _____

Bidder: (check one that applies):

_____ Professional Engineer	_____ License #
_____ Professional Geologist	_____ License #
_____ Hydrologist	_____ License #
_____ Soil Scientist	_____ License #

Seal

Signature: _____

I certify that I have the authority to commit my organization or firm to the performance of the bid I have submitted.

Print Name: _____

Title: _____

Total Bid Cost \$ _____

Total Consulting Cost (subpart of Total Bid) \$ _____

Personal information you provide may be used for secondary purposes [Privacy Law, s. 15.04(1)(m)].

BID RESPONSE

(2nd Page)

Department of Commerce PECFA Program

SITE NAME:	Chieftain Oil Co
COMMERCE NUMBER:	54729-2550-02
BRRTS NUMBER:	02-09-213903

Consulting Firm phone number () ____-____

This response must address all of the site-specific specifications identified in Section 2, and shall support in detail the remedial strategy. Attach additional pages if necessary. *The Commerce Number and Consulting Firm telephone number must be included on all additional pages.*